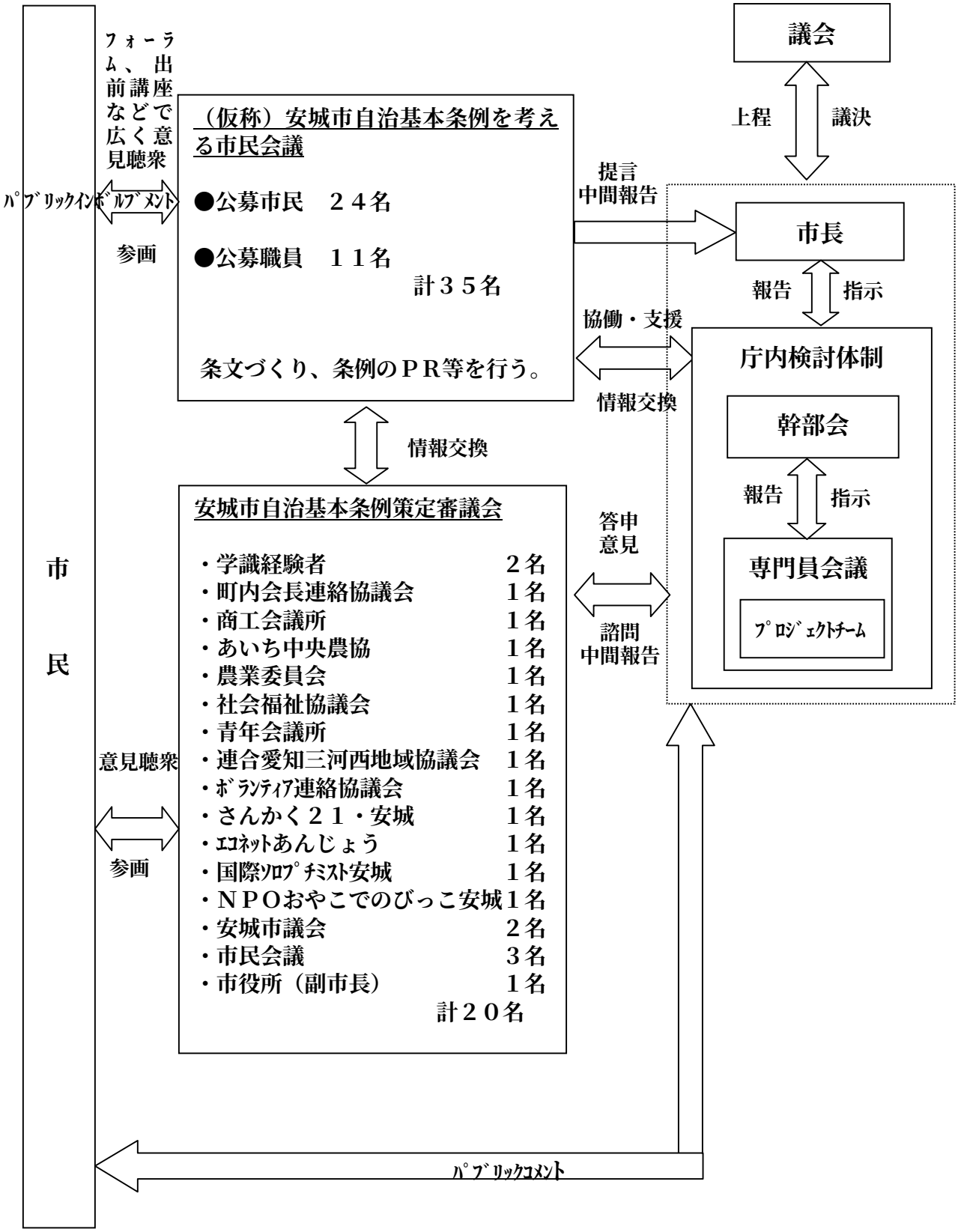自治基本条例策定体制（案）